



P.O. Box 1749  
Halifax, Nova Scotia  
B3J 3A5 Canada

**Item No. 15.2.1**  
**Halifax Regional Council**  
**April 28, 2026**

**TO:** Mayor Fillmore and Members of Halifax Regional Council

**FROM:** Councillor Cathy Deagle Gammon, Chair, Audit and Finance Standing Committee

**DATE:** April 15, 2026

**SUBJECT:** Sir Sandford Flemming Park – Shoreline Improvements Phase 5

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**ORIGIN**

April 15, 2026 meeting of Audit and Finance Standing Committee, Item 13.2.2.

**RECOMMENDATION**

The Audit and Finance Standing Committee recommends that Halifax Regional Council:

1. Amend the multi-year capital plan as described in the staff report dated April 8, 2026 to reflect the projected annual expenditures for capital project account no. CP180002 – Shoreline Improvements/Water Access.
2. Award Tender No. 2025-0573 Sir Sandford Flemming Park - Shoreline Improvements Phase 5 to the sole bidder, Langes Rock Farm Construction Ltd for a total tender price of \$1,308,274.21 (net HST included) with funding from Project Account No. CP180002 – Shoreline Improvements/Water Access, as outlined in the Financial Implications section of the staff report dated April 8, 2026.

**BACKGROUND**

Audit and Finance Standing Committee received a staff recommendation report dated April 8, 2026 to consider the change to project account no. CP180002 – Shoreline Improvements/Water Access to a multi-year account to allow access to funds from the 2027/28 capital budget to award Tender No. 2025-0573 Sir Sandford Flemming Park - Shoreline Improvements Phase 5.

For further information refer to the attached staff report dated April 8, 2026.

**DISCUSSION**

Audit and Finance Standing Committee considered the staff report dated April 8, 2026 and approved the recommendation to Halifax Regional Council as outlined in this report.

**FINANCIAL IMPLICATIONS**

Financial implications are outlined in the attached staff report dated April 8, 2026.

**RISK CONSIDERATION**

Risk consideration is outlined in the attached staff report dated April 8, 2026.

**COMMUNITY ENGAGEMENT**

Meetings of the Audit and Finance Standing Committee are open to public attendance and members of the public are invited to address the Standing Committee for up to five (5) minutes during the Public Participation portion of the meeting. Meetings are live webcast on Halifax.ca. The agenda, reports, video, and minutes of the Standing Committee are posted on Halifax.ca.

For further information on Community Engagement refer to the attached staff report dated April 8, 2026.

**ENVIRONMENTAL IMPLICATIONS**

Environmental implications are outlined in the staff report dated April 8, 2026.

**SOCIAL VALUE**

Social Value is outlined in the staff report dated April 8, 2026.

**ALTERNATIVES**

Alternatives are outlined in the attached staff report dated April 8, 2026.

**LEGISLATIVE AUTHORITY**

Legislative Authority is outlined in the attached staff report dated April 8, 2026.

**ATTACHMENTS**

Attachment 1 – Staff recommendation report dated April 8, 2026.



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**Item No.13.2.2**  
**Audit & Finance Standing Committee**  
**April 15, 2026**

**TO:** Chair and Members of Audit & Finance Standing Committee  
**FROM:** Brad Anguish, Acting Chief Administrative Officer  
**DATE:** April 8, 2026  
**SUBJECT:** Sir Sandford Flemming Park – Shoreline Improvements Phase 5

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**ORIGIN**

This report originates from a need to expedite approved funding for the award of Tender No. 2025-0573 Sir Sandford Flemming Park - Shoreline Improvements Phase 5.

**EXECUTIVE SUMMARY**

Change project account no. CP180002 – Shoreline Improvements/Water Access to a multi-year account to allow access to funds from the 2027/28 capital budget to award Tender No. 2025-0573 Sir Sandford Flemming Park - Shoreline Improvements Phase 5. This will permit staff to enter into a multi-year procurement agreement for the project. As detailed in the Financial Implications section of this report, there is no increase to the project budget request.

**RECOMMENDATION**

It is recommended that the Audit and Finance Standing Committee recommend that Halifax Regional Council:

1. Amend the multi-year capital plan as described in this report to reflect the projected annual expenditures for capital project account no. CP180002 – Shoreline Improvements/Water Access.
2. Award Tender No. 2025-0573 Sir Sandford Flemming Park - Shoreline Improvements Phase 5 to the sole bidder, Langes Rock Farm Construction Ltd for a total tender price of \$1,308,274.21 (net HST included) with funding from Project Account No. CP180002 – Shoreline Improvements/Water Access, as outlined in the Financial Implications section of this report.

**BACKGROUND**

The Approved 2026/27 Capital Budget includes \$500,000 for “Sir Sandford Flemming Park – shoreline improvements phase 5 (multi-year)”. Year 2027/28 shows \$800,000 for a total project cost of \$1,300,000, however, the account was not presented as multi-year.

**DISCUSSION**

Request for Tender No. 2025-0573 Sir Sandford Flemming Park - Shoreline Improvements Phase 5 was publicly advertised on the bids and tenders website on February 10, 2026, and closed on March 13, 2026. One bid was received and evaluated in accordance with established procurement policies and procedures.

<b>Name of Company</b>	<b>Bid Price (net HST included)</b>	<b>Total Score</b>
Langes Rock Farm Construction Ltd	\$1,308,274.21	98

The scope of work consists of the replacement of the last section of seawall with a natural stone wall, a barrier free pathway and associated reinstatement. Contingent on the approval of award, it is anticipated work will commence in the spring of 2026 and be completed by October 2027.

**FINANCIAL IMPLICATIONS**

Funding is available in the Approved 2026/27 Capital Budget from Project Account No. CP180002 – Shoreline Improvements/Water Access for \$500,000 (net HST included). In addition, \$8,274.21 will be funded from reservation 2805.02.

**Capital Budget Summary:**

**Project Account No. CP180002 – Shoreline Improvements/Water Access**

Cumulative Uncommitted Budget	\$	163,840.16
Add: Approved 26.27 Capital Budget	\$	500,000.00
Add: Planned 27.28 Capital funding	\$	800,000.00
Less: Tender No. 2025-0573	\$	1,308,274.21*
Balance	\$	155,565.95

The balance of funds will be used for the remaining Shoreline Improvements/Water Access projects approved by Council.

\*This project was estimated in the approved 2026/27 and proposed 2027/28 Capital Budgets at \$500,000 and \$800,000 respectively.

In order to award this tender the project must be designated as a multi-year project, including the \$800,000 from 2027/28. The \$800,000 will not be spent until the 2027/28 fiscal year.

**RISK CONSIDERATION**

The risks considered rate low. There are no significant risks associated with the recommendation in this Report. Consideration was given to financial, legal and compliance, and service delivery risks.

**ENVIRONMENTAL IMPLICATIONS**

Environmental permits required to work within the water. Approvals have been granted from regulatory agencies.

## **SOCIAL VALUE**

Proponents provided a Social Value questionnaire response worth 5% of the total bid score.

## **ALTERNATIVES**

Audit and Finance Standing Committee could recommend that Regional Council not approve the staff recommendations. Implications to the project scope and timeline would need to be considered.

## **LEGISLATIVE AUTHORITY**

### **Halifax Regional Municipality Charter, SNS 2008, c. 39**

**35 (2)** The Chief Administrative Officer may ... (d) subject to policies adopted by the Council, ... (i) make or authorize expenditures, and enter into contracts on behalf of the Municipality, for anything required for the Municipality where the amount of the expenditure is budgeted or within the amount determined by the Council by policy, and may delegate this authority to employees of the Municipality,

**111(5)** The Municipality may enter into a lease, lease-purchase or other commitment to pay money over a period extending beyond the end of the current fiscal year.

### **Administrative Order One, Sch. 2, Audit and Finance Standing Committee, Terms of Reference**

**8.** The Audit and Finance Standing Committee shall review and make recommendations on proposals coming to the Council outside of the annual budget or tender process including:

- ... (c) proposed changes in any operating or project budget items;
- ... (e) new or increased capital projects not within the approved budget;

### **Administrative Order Number 2022-012-ADM, the Procurement Policy**

Section 28(2)(a)

- (i) the award commits the Municipality to making capital expenditures in a future fiscal year and exceeds the amounts allocated for the project in Council's multi-year capital plan;

## **ATTACHMENTS**

There are no attachments.